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                         UNITED STATES DISTRICT COURT
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                        SOUTHERN DISTRICT OF CALIFORNIA
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     PAUL DENHAM,
                                           Civil No. 09-1505-JLS(WVG)
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                       Plaintiff,
                                           REPORT AND RECOMMENDATION
                                           GRANTING DEFENDANTS' MOTION
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                                           TO DISMISS
     v.
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     CORRECTIONAL OFFICER ARANDA,
                                           (Doc. # 16)
     et al.,
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                       Defendants.
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On July 10, 2009, Paul Denham (hereafter "Plaintiff"), an inmate proceeding pro se and in forma pauperis, filed a Complaint pursuant to 42 U.S.C. § 1983 (hereafter "Complaint") claiming that his civil rights were violated in August 2007, when he was housed at the Richard J. Donovan Correctional Facility (hereafter "RJD). He sues all Defendants in their official and individual capacities, and seeks compensatory damages, punitive damages and reimbursement of the costs he incurred in pursuing this litigation. Defendants have filed a Motion to Dismiss the Complaint (hereafter "Motion"). Plaintiff has filed an Opposition to the Motion. Defendants have filed a Reply to Defendants' Opposition. Plaintiff has filed a

Surreply. The Court, having reviewed the Complaint, Opposition, Reply, Surreply, the exhibits attached thereto, and GOOD CAUSE APPEARING, HEREBY RECOMMENDS that Defendants' Motion to Dismiss be GRANTED.

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FACTUAL ALLEGATIONS

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Plaintiff sues the following Defendants: Correctional Officer Aranda (hereafter "Aranda"); Nurse Benvin (hereafter "Benvin"); Captain Marrero (hereafter "Marrero"); E.A. Contreras (hereafter "Contreras"); Silvia Garcia (hereafter "Garcia"); P. Cortez (hereafter "Cortez"); Mr. Hernandez, Director of Corrections (hereafter "Hernandez"); Matthew Cate, Secretary of the California Department of Correction and Rehabilitation (hereafter "Cate")½; and Mr. K. Smith (hereafter "Smith").½/

Plaintiff is an inmate at Salinas Valley State Prison. He alleges that while he was incarcerated at RJD, he worked at the prison medical clinic where he became aware of misconduct of inmates and staff. Specifically, Plaintiff alleges that inmate Barno (hereafter "Barno") committed wrong doings while Barno was assigned to work at the clinic. Plaintiff confidentially provided the information regarding the misconduct to Correctional Officer Diaz. (Complaint at 4).

On August 8, 2007, Plaintiff was questioned by a Correctional Officer, (who Plaintiff identifies as "J. Doe," to protect his identity, hereafter "Doe"). Doe told Plaintiff that he (Doe) feared

 $[\]frac{1}{2}$ Cate filed a Joinder to Defendants' Motion.

The Court notes that Defendants' Motion is not brought on behalf of Garcia, Aranda and Benvin, who have not been served in this action.

physical harm should Aranda^{3/} discover his identity and that Aranda has the reputation for violence. Doe's identity was known to Sgt. Strickland (hereafter "Strickland") and Lt. Garza (hereafter "Garza"). Plaintiff described Barno's wrong doings to Doe and that Benvin was providing things to inmates that she was not supposed to provide. Plaintiff further alleged that Benvin could be a source of syringes for inmates, and that she was having an affair with Aranda. (Complaint at 4).

On August 12, 2007, Barno questioned and threatened Plaintiff. Barno told Plaintiff that Benvin said Plaintiff provided confidential information to prison authorities to get Barno fired and, further that Benvin planned to retaliate against Plaintiff by falsely accusing Plaintiff of threatening her. Plaintiff denied that he was the confidential informant, and said that Benvin was trying to have him assaulted because she accused Plaintiff of being the confidential informant. Plaintiff told Barno to report the foregoing to the Office of Internal Affairs. (Complaint at 4).

On August 14, 2007, Plaintiff sent a written statement to Doe that described the information provided to him by Barno. On August 15, 2007, Doe informed Plaintiff that he (Doe) had made copies of the written statement and forwarded the original statement to Sgt. Bravado in the Office of Internal Affairs. (Complaint at 5).

On September 4, 2007, Benvin informed the authorities at RJD that Plaintiff had threatened her. The threat was contained in two notes. (Complaint at 5).

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Plaintiff alleges that Aranda was having an affair with Benvin. Benvin worked at the prison medical clinic.

Thereafter, Strickland told Plaintiff that he was ordered to move to Administrative Segregation (hereafter "Ad Seg") because he was accused of threatening staff. Plaintiff told Strickland about his allegations regarding Barno and Benvin. Strickland, and later Garza, concluded that there was no reason to put Plaintiff in Ad Seg. They also concluded that the threatening notes to Benvin were attributed to another inmate. Also, Doe stated that Benvin had been starting false rumors about Plaintiff in an attempt to get Plaintiff fired from his job. (Complaint at 5).

Nevertheless, Marrero refused to rescind the order moving Plaintiff to Ad Seg, because he thought that Plaintiff was a possible threat to a staff member. However, on September 4, 2007, Plaintiff believes that there was a riot in Ad Seg, so he did not immediately go to Ad Seg.

On September 5, 2007, at about 12:30 AM, Aranda told Correctional Officers Cluck, Sandoval and Barnhardt (who apparently controlled the opening and closing of Plaintiff's cell door at that time), that he needed to see Plaintiff for official business, and ordered Barnhardt to open Plaintiff's cell door. Barnhardt did so. Aranda entered Plaintiff's cell, asked Plaintiff why he was talking about Aranda's personal business, grabbed Plaintiff's throat, and pinned Plaintiff down to the bed. Aranda demanded to know to whom Plaintiff had provided the confidential information. Plaintiff denied providing any information to anyone. Thereafter, Aranda released his grip on Plaintiff's throat and sat on a table in Plaintiff's cell. Then, Plaintiff ran out of his cell through the cell's partially open door and placed his hands on the wall in the "arrest position." Aranda exited the cell and told Plaintiff to

return to his cell. After Plaintiff returned to his cell, Aranda stepped inside the cell and punched Plaintiff on the left side of his jaw. Aranda ordered Plaintiff not to report the incident and threatened that he could return to Plaintiff's cell if Plaintiff did report the incident. Aranda ordered Plaintiff to stay away from the prison clinic. (Complaint at 6). Plaintiff believes that prison staff saw Aranda enter and exit his cell. Aranda denied to prison staff that he had been in Plaintiff's cell, and left the area without reporting the incident. (Complaint at 7). After Aranda left, Plaintiff was taken to the prison's Program Office, where he reported to Sgt. Dawson the incident involving Aranda. (Complaint at 7).

Thereafter, Correctional Officer Diaz escorted Plaintiff to the medical clinic. At the clinic, Plaintiff gave a statement to Nurse Estoesia regarding the incident involving Aranda. Sgt. Diaz noted that Plaintiff had hand marks around his neck and swelling of the jaw. (Complaint at 7).

Plaintiff returned to the Program Office where he gave a video and written statement to Sgt. Dawson and Smith. (Complaint at 7). While Plaintiff was waiting in the Program Office, and after Aranda discovered that Plaintiff had reported the incident involving Aranda, Aranda entered the Program Office and called Plaintiff "a fucking liar," and slammed his fist down on a counter near Plaintiff. Plaintiff believes that on September 8, 2007, Aranda told Correctional Officers Sandoval, Cluck, Diaz and Barnhardt that he had entered Plaintiff's cell, "got angry," "lost it," and "put hands on (Plaintiff)." (Complaint at 7-8).

Plaintiff believes that after Aranda made the statement to the Correctional Officers, Aranda was removed from the prison. Plaintiff also believes that Benvin was restricted from entering the facility in which Plaintiff was housed. (Complaint at 9).

On September 6, 2007, Plaintiff was placed in Ad Seg because it was alleged that he was a suspect in a threat against a staff member, and as a result, he was deemed a threat to the safety and security of the prison. On the same day, Marrero reviewed Plaintiff's placement in Ad Seg and retained him there pending a decision of the Institutional Classification Committee (hereafter "ICC"). (Complaint at 9).

On September 19, 2007, the ICC indicated that a "threat assessment" was underway, but added that Plaintiff would not be issued a Rules Violation Report. Thereafter, the ICC stated that the reason for Plaintiff's placement in Ad Seg was due to an ongoing inquiry about staff misconduct that Plaintiff had made. (Complaint at 9).

Plaintiff told the ICC that he wanted to be retained in San Diego because he was awaiting surgery and that his family could easily visit him in San Diego. (Complaint at 9-10). However, the ICC referred Plaintiff for transfer to another prison. Plaintiff appealed the referral. On October 11, 2007, an ICC representative rescinded Plaintiff's transfer because Plaintiff was awaiting surgery and because Plaintiff did not want the transfer. (Complaint at 10).

On November 15, 2007, at an ICC meeting, Marrero stated that the investigation into staff misconduct disallowed Plaintiff's return to the prison because he could endanger the safety and

security of the prison. Plaintiff alleges that there was no evidence to support this decision. (Complaint at 10).

Plaintiff informed the ICC that he wanted to stay in San Diego. But, Cortez recorded the ICC minutes to reflect that Plaintiff "wanted to transfer." Plaintiff believes that Cortez deliberately misreported the minutes to meet the ICC's requirements for Plaintiff's transfer. On December 1,2007, Plaintiff was cleared to return to the general population of the prison. (Complaint at 10). At some time thereafter, Plaintiff was transferred to another prison.

PLAINTIFF'S CLAIMS

ΙI

Plaintiff claims the following:

- (1) His Eighth Amendment right to be free from cruel and unusual punishment was violated when he was placed and retained in Ad Seg and transferred to another prison in retaliation for making complaints about prison staff;
- (2) He was retaliated against for the exercise of his First Amendment right of freedom of speech making complaints about prison staff;
- (3) His right to due process was violated because he was unable to provide further information regarding his appeal that Benvin's conduct be investigated, Benvin attempted to put his life in danger by revealing to Barno that he was the confidential informant, Benvin retaliated against him by spreading false rumors about him, that Aranda's misconduct be investigated, that Plaintiff be provided copies of all reports generated with respect to the incident

involving Aranda, and that Plaintiff be provided copies of all prior complaints against Aranda and Benvin.

Defendant's Motion asserts:

- (1) Plaintiff's Complaint fails to state a claim for cruel and unusual punishment in violation of the Eighth Amendment against Hernandez, Contreras, Marrero, Cortez, Smith, and Cate.
- (2) Plaintiff's Complaint fails to state a claim for deliberate indifference in violation of the Eighth Amendment against Hernandez, Contreras, Marrero, Cortez, Smith, and Cate.
- (3) Plaintiff's Complaint fails to state a claim for retaliation for
 exercise of his First Amendment rights against Hernandez, Contreras,
 Marrero, Cortez, Smith, and Cate.
- 13 (4) Plaintiff's Complaint fails to state a claim for violation of due process; and,
 - (5) Hernandez, Contreras, Marrero, Cortez, Smith and Cate are entitled to qualified immunity.

III

STANDARD OF REVIEW

A motion to dismiss for failure to state a claim pursuant to FED. R. CIV. P. 12(b)(6) tests the legal sufficiency of the claims in the complaint. FED. R. CIV. P. 8(a)(2) requires only "a short and plain statement of the claim showing that the pleader is entitled to relief" in order to "give the defendant fair notice of what the ... claim is and the grounds upon which it rests." Bell Atlantic Corp. v. Twombly, 550 U.S. 544, 555 (2007) (quoting Conley v. Gibson, 355 U.S. 41, 47 (1957)); Erickson v. Pardus, 127 S.Ct. 2197, 2200 (2007). Dismissal of a claim is appropriate only where the complaint lacks a cognizable theory. Bell Atlantic, 550 U.S. at

553-565. The court must accept as true all material allegations in the complaint, as well as reasonable inferences to be drawn from them, and must construe the complaint in the light most favorable to the plaintiff. N.L. Industries, Inc. v. Kaplan, 792 F.2d 896, 898 (9th Cir. 1986); Parks School of Business, Inc. v. Symington, 51 F.3d 1480, 1484 (9th Cir. 1995). The court does not look at whether the plaintiff will "ultimately prevail." Scheuer v. Rhodes, 94 S.Ct. 1683, 1686 (1974).

"If a complaint is accompanied by attached documents, the court is not limited by the allegations contained in the complaint. These documents are part of the complaint and may be considered in determining whether the plaintiff can prove any set of facts in support of the claim." Roth v. Garcia Marquez, 942 F.2d 617, 625 n.1 (1991) [quoting Durning v. First Boston Corp., 815 F.2d 1265, 1267 (9th Cir.1987)]. "[W]hen the allegations of the complaint are refuted by an attached document, the Court need not accept the allegations as being true." Roth, 942 F.2d 625 n.1 [citing Ott v. Home Savings & Loan Ass'n, 265 F.2d 643, 646 n.1 (9th Cir.1958)].

"The focus of any Rule 12(b)(6) dismissal . . . is the complaint." Schneider v. California Dep't of Corrections, 151 F.3d 1194, 1197 n.1 (9th Cir. 1998). Thus, when resolving a motion to dismiss for failure to state a claim, the court may not generally consider materials outside the pleadings. Id. This precludes consideration of "new" allegations that may be raised in a plaintiff's opposition to a motion to dismiss brought pursuant to FED.R.CIV.P. 12(b)(6). Id. (citing Harrell v. United States, 13 F.3d 232, 236 (7th Cir. 1993); 2 Moore's Federal Practice, § 12.34[2] (Matthew Bender 3d ed.) ["The court may not . . . take into account

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additional facts asserted in a memorandum opposing the motion to dismiss, because such memoranda do not constitute pleadings under Rule 7(a).")].

To state a claim under 42 U.S.C. § 1983, a plaintiff must show: (1) that the conduct complained of was committed by a person acting under color of state law; and, (2) that the conduct deprived the plaintiff of a constitutional right. Broam v. Bogan, 320 F.3d 1023, 1028 (9th Cir. 2003); <u>Balistreri v. Pacifica Police Dept.</u>, 901 F.2d 696, 699 (9th Cir. 1988). Vicarious liability does not exist under § 1983. Ashcroft v. Iqbal, 129 S.Ct. 1937, 1948 (2009); Jones <u>v. Williams</u>, 297 F.3d 930, 934 (9th Cir. 2002) (citations omitted). To hold a person "liable under section 1983 there must be a showing of personal participation in the alleged rights deprivation." Id. A supervisory official may be liable only if he or she was personally involved in the constitutional deprivation, or if there was a sufficient causal connection between the supervisor's wrongful conduct and the constitutional violation. See Redman v. County of San Diego, 942 F.2d 1435, 1446 (9th Cir. 1991). Causation may be established only by showing that the supervisor set in motion a series of acts by others, which the supervisor knew or reasonably should have known would cause others to inflict the injury. Watkins v. City of Oakland, 145 F.3d 1087, 1093 (9th Cir. 1998).

Finally, where a plaintiff appears in propria persona in a civil rights case, the Court must also be careful to construe the pleadings liberally and afford plaintiff any benefit of the doubt.

See Karim-Panahi v. Los Angeles Police Dept., 839 F.2d 621, 623 (9th Cir. 1988); Bretz v. Kelman, 773 F.2d 1026, 1027, n.1 (9th Cir. 1985) (en banc). The rule of liberal construction is "particularly"

important in civil rights cases." Ferdik v. Bonzelet, 963 F.2d 1258, 1261 (9th Cir. 1992); Noll v. Carlson, 809 F.2d 1446, 1448 (9th Cir. 1987) ("Presumably unskilled in the law, the pro se litigant is far more prone to making errors in pleading than the person who benefits from the representation of counsel."). In giving liberal interpretation to a pro se civil rights complaint, however, a court may not "supply essential elements of the claim Ivey v. Bd. of Regents of the that were not initially pled." University of Alaska, 673 F.2d 266, 268 (9th Cir. 1982). "Vague and conclusory allegations of official participation in civil rights violations are not sufficient to withstand a motion to dismiss." <u>Id.</u>; <u>see also Sherman v. Yakahi</u>, 549 F.2d 1287, 1290 (9th Cir. 1977) ("Conclusory allegations, unsupported by facts, [will be] rejected as insufficient to state a claim under the Civil Rights Act."). Thus, at a minimum, even the pro se plaintiff "must allege with at least some degree of particularity overt acts which defendants engaged in that support [his] claim." Jones v. Community Redevelopment Agency, 733 F.2d 646, 649 (9th Cir. 1984).

PLAINTIFF FAILS TO STATE A CLAIM OF CRUEL AND UNUSUAL PUNISHMENT AGAINST HERNANDEZ, CORTEZ, MARRERO, SMITH AND CATE

ΙV

Petitioner claims that his Eighth Amendment right to be free from cruel and unusual punishment was violated when he was placed and retained in Ad Seg, and transferred to another prison. Defendants Hernandez, Cortez, Marrero, Smith and Cate argue that Plaintiff's Complaint does not allege a violation of the Eighth Amendment's ban on cruel and unusual punishment.

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The Eighth Amendment standards for conditions in disciplinary housing are the same as those in the general prison population. Hoptowit v. Ray, 682 F.2d 1237, 1258 (9th Cir. 1982). To show Plaintiff's Eighth Amendment rights have been violated, Plaintiff must make two showings: "First, the plaintiff must make an 'objective' showing that the deprivation was 'sufficiently serious' to form the basis for an Eighth Amendment violation. Second, the plaintiff must make a 'subjective' showing that the prison official acted 'with a sufficiently culpable state of mind.'" Johnson v. Lewis, 217 F.3d 726, 731 (9th Cir. 2000) [quoting Wilson v. Seiter, 501 U.S. 294, 298 (1991)]. Finally, the Court must analyze each claimed violation in light of these requirements, for Eighth Amendment violations may not be based on the "totality of the conditions" at prison. Hoptowit, 682 F.2d at 1246-47; Wright v. Rushen, 642 F.2d 1129, 1132 (9th Cir. 1981).

Under the objective requirement, the prison official's acts or omissions must deprive an inmate of the "minimal civilized measure of life's necessities." <u>Johnson</u>, 217 F.3d at 731 (internal citations omitted). This objective component is satisfied so long as the institution "furnishes sentenced prisoners with adequate food, clothing, shelter, sanitation, medical care, and personal safety." <u>Hoptowit</u>, 682 F.2d at 1246; <u>Farmer v. Brennan</u>, 511 U.S. 825, 832 (1970); <u>Wright</u>, 642 F.2d at 1132-33. Under the subjective standard, deliberate indifference requires a showing that the prison official "knows of and disregards an excessive risk to inmate health or safety; the official must both be aware of facts from which the inference could be drawn that a substantial risk of serious harm exists, and he must also draw the inference." <u>Farmer</u>, 511 U.S. at

837. A prison official is deliberately indifferent only if he knows that a prisoner faces a substantial risk of serious harm and disregards it by failing to take reasonable steps to abate it. <u>Id.</u>

1. Hernandez and Cate

Plaintiff's Complaint attempts to state a cause of action for cruel and unusual punishment against Hernandez and Cate for placing and retaining him in Ad Seg and transferring him to another prison. However, there are no allegations in Plaintiff's Complaint regarding Hernandez or Cate. Hernandez, as Director of the Department of Corrections, and Cate, as Secretary of the California Department of Corrections and Rehabilitation, can not be held liable for any of the acts of the other named Defendants because Plaintiff must plead that each official, through that official's own actions or set in motion a series of actions by others, violated the Eighth Amendment. Iqbal, 129 S.Ct. at 1948, Watkins, 145 F.3d at 1093. Since Plaintiff has failed to allege anything against Hernandez and Cate, the Court RECOMMENDS that Defendants' Motion to Dismiss in this regard be GRANTED without prejudice.

2. Cortez

Plaintiff's Complaint attempts to state a cause of action for cruel and unusual punishment for placing and retaining him in Ad Seg and transferring him to another prison. However, the only allegations in Plaintiff's Complaint pertaining to Cortez are that Cortez misrecorded minutes of the ICC to reflect that Plaintiff wanted to be transferred to another prison. Plaintiff alleges that he specifically told the ICC that he did not want to be transferred to another prison. This allegation, taken as true, does not support a cause for action for cruel and unusual punishment in violation of

the Eighth Amendment because it does not show that Plaintiff was deprived of the "minimal civilized measures of life's necessities," or that Cortez knew and disregarded an excessive risk to Plaintiff's health and safety. Therefore, the Court RECOMMENDS that Defendants' Motion to Dismiss in this regard be GRANTED without prejudice.

3. Marrero

Plaintiff's Complaint attempts to state a cause of action for cruel and unusual punishment for placing and retaining him in Ad Seg and transferring him to another prison. However, the only allegations in Plaintiff's Complaint pertaining to Marrero are that Marrero reviewed Plaintiff's placement in Ad Seg and refused to rescind that order pending an investigation of Plaintiff's alleged threat against a staff member, despite the conclusion of other staff members that Plaintiff did not threaten the staff member. Further, Plaintiff alleges that Marrero stated that the ongoing investigation into staff misconduct (which Plaintiff himself reported) precluded Plaintiff's return to the prison's general population because he could endanger the safety and security of the prison.

Here, Plaintiff's allegations regarding Marrero do not show that his placement and retention in Ad Seg was "sufficiently serious" to form the basis of an Eighth Amendment violation. Nor are Plaintiff's allegations regarding Marrero sufficient to show that Marrero deprived Plaintiff of the "minimal civilized measures of life's necessities." <u>Johnson</u>, 217 F.3d at 731. Further, Plaintiff's allegations against Marrero are insufficient to show that Marrero acted "with a sufficiently culpable state of mind," or that Marrero "knew and disregarded an excessive risk to (Plaintiff's)

health or safety." Farmer, 511 U.S. at 837. Consequently, Plaintiff has failed to plead the requirements necessary to allege against Marrero a cause of action for cruel and unusual punishment in violation of the Eighth Amendment. $^{4/}$ Therefore, the Court RECOMMENDS that Defendants' Motion to Dismiss in this regard be GRANTED without prejudice.

4. Smith

Plaintiff's Complaint attempts to state a cause of action for cruel and unusual punishment for placing and retaining him in Ad Seg and transferring him to another prison. However, the only allegation in Plaintiff's Complaint pertaining to Smith is that Smith was in the Program Office where Plaintiff gave a video and written statement about the incident involving Aranda. This allegation, taken as true, does not support a cause for action for cruel and unusual punishment in violation of the Eighth Amendment because it does not show that Plaintiff was deprived of the "minimal civilized measures of life's necessities," or that Smith knew and disregarded an excessive risk to Plaintiff's health and safety. Therefore, the Court RECOMMENDS that Defendants' Motion to Dismiss in this regard be GRANTED without prejudice.

5. Contreras

Plaintiff's Complaint attempts to state a cause of action for cruel and unusual punishment for placing and retaining him in Ad Seg

The Court acknowledges that Plaintiff alleges in his Opposition that while he was in Ad Seg, he was "only allowed to go to the yard once in the 123 days that (he) remained there." (Opposition at 5). While this allegation may support Plaintiff's claim that his retention in Ad Seg constituted cruel and unusual punishment and/or deliberate indifference to Plaintiff's health, the Court may not consider facts stated in Plaintiff's Opposition that were not alleged in the Complaint.

Schneider v. Cal. Department of Corrections, 151 F.3d 1194, 1197, n. 1 (9th Cir. 1998).

and transferring him to another prison. However, there are no allegations in Plaintiff's Complaint that pertain to Contreras, except that Contreras denied Plaintiff's appeal regarding the incident involving Aranda. The appeal response, signed by Contreras, is attached to Plaintiff's Complaint as Exh. A-8.

This allegation, taken as true, does not support a cause for action for cruel and unusual punishment in violation of the Eighth Amendment because it does not show that Plaintiff was deprived of the "minimal civilized measures of life's necessities," or that Contreras knew and disregarded an excessive risk to Plaintiff's health and safety.

Further, actions by prison officials with regard to prison grievance procedures can not create liability under § 1983. Ramirez v. Galaza, 334 F.3d 850, 860 (9th Cir. 2003). Moreover, on September 24, 2007, Contreras partially granted Plaintiff's appeal, informed Plaintiff that the matter was referred to the Office of Internal Affairs and that Plaintiff would be notified of the conclusion of the Internal Affairs investigation. (Plaintiff's Complaint, Exh. A-8). Therefore, the Court RECOMMENDS that Defendants' Motion to Dismiss in this regard be GRANTED with prejudice.

2.

PLAINTIFF FAILS TO STATE A CLAIM FOR RETALIATION FOR THE EXERCISE OF HIS FIRST AMENDMENT RIGHTS

V

Plaintiff alleges that Defendants retaliated against him for reporting the misconduct of Benvin and Aranda. Plaintiff contends that the retaliation took the form of being placed and retained in Ad Seg and being transferred to another prison. Defendants Hernandez, Marrero, Contreras, Cortez and Smith contend that

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Plaintiff's Complaint fails to state a claim for retaliation.

Prison officials may not retaliate against an inmate for exercising a constitutional right. Rizzo v. Dawson, 778 F.2d 527, 532 (9th Cir. 1985). In Rhodes v. Robinson, 408 F.3d 559 (9th Cir. 2005), the Ninth Circuit Court of Appeals established a standard for claiming retaliation under the First Amendment. Under this standard, a viable claim of First Amendment retaliation in the prison context is met if five elements are established: (1) an assertion that a state actor took some adverse action against an inmate; (2) because of; (3) that inmates's protected conduct, and that such action; (4) chilled the inmate's exercise of his First Amendment rights, and; (5) the action did not reasonably advance a legitimate correctional Id. at 567-568. Legitimate correctional goals include qoal. preserving institutional order and discipline. See Barnett v. Centoni, 31 F.3d 813 (9th Cir. 1994).

Here, Plaintiff's Complaint fails to allege any of the elements of a cause of action for retaliation against Hernandez, Contreras, Cortez and Smith. Therefore, the Court finds that Plaintiff's Complaint fails to state a claim of retaliation against these Defendants.

The allegations against Marrero are that he placed and retained Plaintiff in Ad Seg pending an investigation that Plaintiff threatened a staff member, a decision of the ICC, and an ongoing inquiry about staff misconduct (about which Plaintiff himself complained). Plaintiff alleges that Marrero prevented him from returning to the prison due to the investigation into staff misconduct. However, these allegations do not satisfy at least two of the elements required to establish a viable claim for retalia-

tion. Plaintiff fails to allege facts to support element numbers four and five of a claim for retaliation - that Marrero's conduct chilled the exercise of his First Amendment rights and that Marrero's placing and retaining him in Ad Seg and stating that he could not return to the prison's general population, did not advance a legitimate correctional goal. Rhodes, 408 F.3d at 567-568. Therefore, the Court finds that Plaintiff's Complaint fails to state a cause of action for retaliation against Marrero.

As a result, the Court RECOMMENDS that Defendants' Motion to Dismiss in this regard be GRANTED without prejudice.

VI

PLAINTIFF FAILS TO STATE A CLAIM FOR VIOLATION OF DUE PROCESS

Plaintiff asserts that his right to due process was violated because he was unable to provide further information regarding: (1) his administrative appeal contentions that Benvin's conduct be investigated, (2) Benvin attempted to put his life in danger by revealing to Barno that he was the confidential informant, (3) Benvin retaliated against him by spreading false rumors about him, (4) that Aranda's misconduct be investigated, (5) that Plaintiff be provided copies of all reports generated with respect to the incident involving Aranda, and (6) that Plaintiff be provided copies of all prior complaints against Aranda and Benvin. Defendants contend that these allegations fail to state a claim for violation of due process.

"The requirements of procedural due process apply only to the deprivation of interests encompassed by the Fourteenth Amendment's protection of liberty and property." <u>Board of Regents v. Roth</u>, 408 U.S. 564, 569 (1972). State statutes and prison regulations may

grant prisoners liberty interests sufficient to invoke due process protections. Meachum v. Fano, 427 U.S. 215, 223-27 (1976). However, the Supreme Court has significantly limited the instances in which due process can be invoked. In Sandin v. Conner, 515 U.S. 472 (1995), the Supreme Court "refocused the test for determining the existence of a liberty interest away from the wording of prison regulations and toward an examination of the hardship caused by the prison's challenged action relative to the 'basic conditions' of life as a prisoner." Mitchell v. Dupnik, 75 F.3d 517, 522 (9th Cir. 1996) (citing Sandin, 515 U.S. at 484).

The Supreme Court has specifically held that prisoners have no constitutionally protected liberty interest in remaining free of disciplinary segregation. Sandin, 515 U.S. at 485-486. Under Sandin, state-created liberty interests invoking procedural due process protection are "generally limited to freedom from restraint which, while not exceeding the sentence in such an unexpected manner as to give rise to protection by the Due Process Clause of its own force, nonetheless imposes atypical and significant hardship on the inmate in relation to the ordinary incidents of prison life." Id. at 484 (citations omitted).

Pursuant to <u>Sandin</u>, Plaintiff must assert facts related to the conditions or consequences of his placement in Ad Seg which show "the type of atypical, significant deprivation [that] might conceivably create a liberty interest." <u>Id.</u> at 486. The <u>Sandin</u> Court relied on three factors to determine that the plaintiff therein did not possess a liberty interest in avoiding disciplinary segregation: (1) disciplinary and discretionary segregation were essentially the same; (2) comparison between conditions in the

general population and conditions in confinement showed that the plaintiff suffered no "major disruption in his environment"; and (3) the length of plaintiff's sentence was not extended. <u>Id.</u> at 486-87.

An inmate does not have a liberty interest in being housed at a particular institution or in avoiding isolation or separation from the general prison population unless the proposed transfer will subject the inmate to exceptionally more onerous living conditions, such as those experienced by inmates at a "Supermax" facility. Wilkinson v. Austin, 545 U.S. 209, 223 (2005) (holding that, despite the general rule that an interprison transfer does not implicate the Due Process Clause, a transfer to a so-called "Supermax" facility at which a prisoner would experience exceptionally more onerous conditions may implicate the Due Process Clause); Montayne v. Haymes, 427 U.S. 236, 242 (1976) (holding that a mere transfer from one facility to another does not implicate the Due Process Clause, regardless of whether the transfer is the result of the inmate's misbehavior or is punitive in nature if there is no State law to the contrary).

California law does not create a liberty interest in non-consensual prison transfers requiring procedural due process protection. Cal. Penal Code § 5080; CCR § 3379. Pursuant to Pratt v. Rowland, 65 F.3d 802, 806 (9th Cir. 1995), while prisoners generally have no constitutionally protected liberty interest in remaining in a given facility, if they allege retaliation, they may pursue that claim without having to establish "an independent constitutional interest." Id. However a retaliation claim is properly handled under the First Amendment analysis. Id. Therefore, while there is no liberty interest in remaining free from non-consensual prison

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transfer sufficient to invoke the protection of the Fourteenth Amendment, Plaintiff may pursue his transfer claim as a retaliation claim under the First Amendment.

A prisoner can not premise a Fourteenth Amendment due process claim upon the denial of an appeal within the prison grievance system because a prisoner does not have a right to due process in administrative grievance procedures. Ramirez, 334 F.3d at 860. "The courts of appeal that have confronted the issue are in agreement that the existence of grievance procedures confers no liberty interest on a prisoner." Massey v. Helman, 259 F.3d 641, 657 (7th Cir. 2001).

Here, Plaintiff's claim for violation of his due process rights is lacking in several respects:

As previously noted, the requirements of due process apply only to the deprivation of interests encompassed by the Fourteenth Amendment's protection of liberty and property. Roth, 408 U.S. at 569. A prisoner has no constitutionally protected liberty interest in remaining free from Ad Seg. Sandin, 515 U.S. at 485-486. Therefore, to the extent Plaintiff claims that his right to due process was violated by being placed and retained in Ad Seg, his claim fails.

To that end, documents attached to Plaintiff's Complaint indicate that on September 19, 2007, after Plaintiff's initial placement in Ad Seg, he actively participated in a hearing of the ICC regarding that placement. At the hearing, Plaintiff was informed that he was initially placed in Ad Seg after it was determined that he was a "suspect in a possible threat against a staff member." Plaintiff was additionally informed that the ICC

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needed to clarify to Plaintiff that his placement and retention in Ad Seg was also due to an "ongoing inquiry about staff misconduct that he made." The ICC determined that Plaintiff would be retained in Ad Seg and it reaffirmed its recommendation that Plaintiff be transferred to another prison. Plaintiff indicated that he understood the ICC's decision. (Plaintiff's Complaint, Exh. B-10). Plaintiff's Complaint does not allege that the procedures employed or the hearing held regarding his placement and retention in Ad Seg, and the recommendation the he be transferred to another prison, were constitutionally inadequate. Accordingly, the Court finds that to the extent Plaintiff claims that his placement and retention in Ad Seg or the procedures employed with regard to that placement violated his due process rights, his claim fails.

The Constitution does not guarantee that an inmate will be placed or retained at a particular prison even when the degree of confinement at one prison might be different from another prison.

Meachum, 427 U.S. at 224-225; Myron v. Terhune, 476 F.3d 716, 718 (9th Cir. 2007). Therefore, to the extent Plaintiff claims that his due process rights were violated by being transferred to another prison, his claim fails.

As previously noted, a prisoner does not have the right to due process in administrative grievance procedures. Ramirez, 334 F.3d at 860. Therefore, to the extent that Plaintiff claims his due process rights were violated by his inability to submit further information, his claim fails. Plaintiff's allegations regarding his administrative appeal contentions that Benvin's conduct be investigated, that Benvin attempted to put his life in danger by revealing to Barno that he was the confidential informant, that Benvin

retaliated against him by spreading false rumors about him, that Aranda's conduct be investigated and that he be provided certain documents created in connection with the incident involving Aranda, are insufficient to state a valid claim for violation of due process.

Accordingly, the Court RECOMMENDS Defendants' Motion to Dismiss Plaintiff's due process claims be GRANTED without prejudice.

VII

DEFENDANTS MARRERO, SMITH, CONTRERAS, CATE AND HERNANDEZ ARE ENTITLED TO QUALIFIED IMMUNITY

Defendants Marrero, Smith, Contreras, Cate, and Hernandez contend that they are entitled to qualified immunity.

The Eleventh Amendment prohibits damages actions against state officials acting in their official capacities. See Will v. Michigan Dept. of State Police, 491 U.S. 58, 71 n.10 (1989). However, it does not "bar actions against state officers in their official capacities if the plaintiffs seek only a declaratory judgment or injunctive relief." Chaloux v. Killeen, 886 F.2d 247, 252 (9th Cir. 1989) (internal citations omitted). Nor does it bar damage actions against state officials in their personal capacities. See Hafer v. Melo, 502 U.S. 21, 31 (1991). The Eleventh Amendment prohibits only damage actions against the "official's office;" actions that are in reality suits against the state itself-rather than against its individual officials. Id. at 26-27.

Here, Plaintiff clearly indicates his intent to sue the above-named Defendants for damages in both their individual and official capacities. (Complaint at 2-3). For this reason it is RECOMMENDED that Defendants' Motion to Dismiss be GRANTED with

prejudice with respect to Plaintiff's claim for damages against Defendants in their official capacities.

1. Qualified Immunity

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Marrerro, Smith, Contreras, Cate and Hernandez assert that they are protected from suits for civil damages due to the doctrine of qualified immunity because their conduct did not violate any clearly-established right under the circumstances in which they acted. These Defendants further claim that they are entitled to dismissal pursuant to FED.R.CIV.P. 12(b)(6) based on their qualified immunity. The entitlement to qualified immunity "is an immunity from suit rather than a mere defense to liability." Mitchell v. Forsyth, 472 U.S. 511, 526 (1985). The defense of "qualified immunity" protects "government officials . . . from liability for civil damages insofar as their conduct does not violate clearly established statutory or constitutional rights of which a reasonable person would have known." Harlow v. Fitzgerald, 457 U.S. 800, 818 (1982). This standard "'gives ample room for mistaken judgments' by protecting 'all but the plainly incompetent or those who knowingly violate the law.'" <u>Hunter v. Bryant</u>, 502 U.S. 224, 229 (1991) (per curiam) (quoting <u>Malley v. Briggs</u>, 475 U.S. 335, 343 (1986)); Jeffers v. Gomez, 267 F.3d 895, 909-910 (9th Cir. 2001). $^{5/}$

The Supreme Court recently held that the test for qualified immunity in <u>Saucier v. Katz</u>, 533 U.S. 194 (2001), is no longer a rigid two step analysis. <u>Pearson v. Callahan</u>, 192 S.Ct. 808 (2009) However, the <u>Saucier</u> analysis is still pertinent for qualified

The affirmative defense of qualified immunity does not extend to claims for declaratory or injunctive relief. Keenan v. Hall, 83 F.3d 1083, 1093 (9th Cir. 1996) (citing American Fire, Theft & Collision Managers, Inc. v. Gillespie, 932 F.2d 816, 818 (9th Cir. 1991). The Court takes notice that Plaintiff is also seeking injunctive and declaratory relief.

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immunity purposes. Pearson, 192 S.Ct. at 818. Pursuant to Saucier, the first step in a qualified immunity analysis is, "taken in the light most favorable to the party asserting the injury, do the facts alleged show the officer's conduct violated a constitutional right?" Saucier, 533 U.S. at 201; Jackson v. City of Bremerton, 268 F.3d 646, 650 (9th Cir. 2001); Johnson v. County of Los Angeles, 340 F.3d 787, 791 (9th Cir. 2003) (noting that because qualified immunity is "'an entitlement not to stand trial' ... courts, not juries, [must] settle the ultimate questions of qualified immunity") (quoting Mitchell, 472 U.S. at 526). "If no constitutional right would have been violated were the allegations established, there is no necessity for further inquiries concerning qualified immunity." Saucier, 533 U.S. at 201; Haynie v. County of Los Angeles, 339 F.3d 1071, 1078 (9th Cir. 2003). The second step of the qualified immunity analysis is whether "it would be clear to a reasonable officer that (Plaintiff's) conduct was unlawful in the situation he confronted." Saucier 533 U.S. at 202, Wilkins v. City of Oakland 350 F.3d 949, 954 (9th Cir. 2003).

As previously noted in this Report and Recommendation, Plaintiff's Complaint failed to set forth sufficient allegations to support a claim of retaliation for the exercise of his First Amendment rights against Marrero, Smith, Contreras, Cate and Hernandez. (See Section V of this Report and Recommendation). As a result, Plaintiff does not satisfy the first prong of Saucier because the facts alleged in his Complaint do not show that Defendants' conduct violated a constitutional right. Saucier 533

U.S. at 201. Therefore, the Court RECOMMENDS that Defendants'

Motion to Dismiss in this regard be GRANTED without prejudice. 1 2 VIII 3 CONCLUSION AND RECOMMENDATION For the reasons set forth herein, the Court RECOMMENDS as 4 5 follows: (1) The Court RECOMMENDS Defendants' Motion to Dismiss 6 Plaintiff's Eighth Amendment cruel and unusual punishment and 7 deliberate indifference claims be GRANTED without prejudice. 8 (2) The Court RECOMMENDS that Defendants' Motion to Dismiss 9 Plaintiff's claim for Retaliation for Exercise of his First 10 11 Amendment rights be GRANTED without prejudice. 12 (3) The Court RECOMMENDS Defendants' Motion to Dismiss Plaintiff's Due Process claims be GRANTED without prejudice. 13 14 (4) The Court RECOMMENDS Defendants' Motion to Dismiss with 15 regard to Plaintiff's claim for damages against Defendants in their 16 official capacities be GRANTED with prejudice. 17 (5) The Court RECOMMENDS that Plaintiff's claim for damages 18 against Defendants in their individual capacities be GRANTED without 19 prejudice. 20 (6) The Court RECOMMENDS that Plaintiff be given a reasonable 21 amount of time to amend his Complaint. 22 This report and recommendation of the undersigned Magistrate 23 Judge is submitted to the United States District Judge assigned to 24 this case, pursuant to the provision of 28 U.S.C. § 636(b)(1). 25 IT IS ORDERED that no later than June 1, 2010, any party to 26 this action may file written objections with the Court and 27 serve a copy on all parties. The document should be captioned 28

"Objections to Report and Recommendation."

shall be filed with the Court and served on all parties no later than <u>June 14, 2010</u>. The parties are advised that failure to file objections within the specified time may waive the right to raise those objections on appeal of the Court's order. <u>Martinez v. Ylst</u>, 951 F.2d 1153 (9th Cir. 1991).

William V. Gallo

U.S. Magistrate Judge

DATED: May 3, 2010